

2026 Maine Health Care Affordability Snapshot

The Health Care Value Hub (“the Hub”) is proud to launch the 2026 Health Care Affordability Policy Snapshot (“Affordability Snapshot”). The Affordability Snapshot provides legislators, consumer advocates, regulators and other interested parties a tool to compare their state’s health policies across other states. The categories examined in this resource explore a variety of policy options that impact health care affordability. Policies were examined for whether they were active, implemented to a limited degree, or not active as of May 15, 2026. Sources for this information can be found in the downloadable **Data and Source Document** available on the [Dashboard](#) page. **Definitions and descriptions for each policy category can be found in the Glossary.**

The Hub offers support dedicated to understanding health care policy and connecting advocates and other interested parties together to help build a patient-centered, high-value health care system. As a research-based organization, the Hub takes a comprehensive approach to improving affordability through policy analysis, translation, visualization, and collaborative engagement. We encourage advocates, legislators, and other stakeholders to share our findings to improve consumer health care affordability across the states.

Health Care Spending Benchmark	Authority to Enforce Health Care Spending Benchmarks	Hospital or Primary Care Spending Oversight Entity	All-Payer Claims Database	Price Transparency Tool	Prescription Drug Price Transparency Reporting Requirements
Ownership Transparency	Cost Oversight Office or Commission	Health Care Financing Taskforce	Consolidation Transaction Notification Requirements	Authority to Modify or Reject Consolidation Transactions	Affordability Criteria Included in Transaction Review
Restricts All-or-Nothing Contract Provisions	Restricts Anti-Tiering or Anti-Steering Contract Provisions	Restricts Most-Favored Nation Contract Provisions	Restricts Price Secrecy and Gag Clause Contract Provisions	Key: State has passed legislation to implement these policies State has passed not legislation to implement these policies	

Improve Transparency and Market Oversight

Health Care Spending Oversight

Key:  State has active policy or program  Policy or program partially implemented  No active policy or program  No source or limited information found

Policy	Icon	Status as of June 2026	Summary
Health Care Spending Benchmark		State has not established a health care spending benchmark for providers, insurance carriers, or both	
Authority to Enforce Health Care Spending Benchmark		State has not established a health care spending benchmark, with or without enforcement mechanisms	
Hospital or Primary Care Spending Oversight Entity		State monitors and reports hospital spending, primary care spending, or both	LD 1353 (2019) requires the Maine Quality Forum to submit annual report on primary care spending in the state.

Improve Transparency and Market Oversight

Health Care Spending Oversight

Key:  State has active policy or program  Policy or program partially implemented  No active policy or program  No source or limited information found

Policy	Icon	Status as of June 2026	Summary
All-Payer Claims Database Established		State has a(n) all-payer or multi-payer claims database	
Price Transparency Tool(s)		State has a public-facing price transparency tool that reports negotiated rates	The CompareMaine tool, operated by the Maine Quality Forum and the Maine Health Data Organization, reports payment data on over 320 health care procedures performed across facilities in the state.
Prescription Drug Price Transparency Reporting Requirement(s)		Organizations are required to report prescription drug price information to a state entity	Drug manufacturers are required to annually report to the Main Health Data Organization when the wholesale acquisition cost (WAC) of a brand-name drug has increased by more than 20% per pricing unit, increased the WAC of a generic that costs at least \$10 per pricing unit by more than 20% per pricing unit, or introduced a new drug for distribution when the WAC is greater than the Medicare Part D threshold.

Improve Transparency and Market Oversight

Health Care Spending Oversight

Key:  State has active policy or program  Policy or program partially implemented  No active policy or program  No source or limited information found

Policy	Icon	Status as of June 2026	Summary
Ownership Transparency		State does not require providers and facilities to report ownership data annually	Policymakers in Maine introduced legislation in 2025 that would have required health care entities to annually report ownership information, but the bill died in Committee.
Cost Oversight Office or Commission		State has a cost oversight office or commission	The Office of Affordable Health Care in Maine was enacted in 2021 through P.L. 2021 Chapter 459, Section 3. The Office is responsible for analyzing health care cost growth trends, analyzing health care spending trends, monitoring the adoption of alternative payment methods, providing proposals for health care system improvement, facilitating the Advisory Council on Affordable Health Care, and more.
Health Care Financing Taskforce		State does not have a health care financing task force	While Maine does not have a standalone commission or task force, the state has publicly released estimates quantifying the potential impact of federal policy changes on their state Medicaid program.

Improve Transparency and Market Oversight

Consolidation Oversight

Key:  State has active policy or program  Policy or program partially implemented  No active policy or program  No source or limited information found

Policy	Icon	Status as of June 2026	Summary
Transaction Notification Required		Requires health systems or providers to notify the state of consolidation transactions.	The Attorney General must be notified of a conversion transaction involving a nonprofit hospital or medical service organization when the fair market value of the assets to be converted is less than \$500,000. If the fair market value of assets to be converted is greater than or equal to \$500,000 then the courts must be notified to provide approval. Additionally health care entities with their principal place of business in Maine and those with an annual revenue in Maine of at least 20% of the filing threshold of the goods or services involved in the transaction must also notify the Attorney General. Change of ownership of health facilities are also subject to a Certificate of Need review.
Authority to Modify or Reject Consolidation Transactions		Has authority to approve, set conditions, or disapprove consolidation transactions	Conversation transactions involving a nonprofit health facility valued at \$500,000 or more must obtain court approval. Conversion transactions involving a nonprofit health facility with a fair market value between \$50,000 and \$500,000 must be approved by the Attorney General, or the court if the Attorney General does not approve the transaction. The state also has approval authority through the Certificate of Need process.
Affordability Criteria Included in Transaction Review		Does not include consumer affordability or price growth in review criteria, approval conditions, or both	

Improve Transparency and Market Oversight

Anti-Competitive Contract Provisions

Key:  State has active policy or program  Policy or program partially implemented  No active policy or program  No source or limited information found

Policy	Icon	Status as of June 2025	Summary
Restricts All-or-Nothing Contract Provisions		No law restricting All-or-Nothing contract provisions	
Restricts Anti-Tiering and Anti-Steering Contract Provisions		No law restricting Anti-Tiering or Anti-Steering contract provisions	During the 2025 legislative session Maine lawmakers introduced a bill to ban anti-tiering and anti-steering clauses, but it failed in committee.
Restricts Most Favored Nation Contract Provisions		Law restricts Most Favored Nation contract provisions	Maine bans Most Favored Nation clauses in provider contracts, prohibiting guaranteed best rates or disclosure of reimbursement rates. However, providers or insurers can challenge this presumption, and the superintendent may grant waivers if the clause is not deemed anti-competitive, considering factors like competition, quality, market share, and pricing stability.
Restricts Price Secrecy and Gag Clause Contract Provisions		State law does not prohibit price secrecy or gag clause restrictions in contracts between health insurance carriers and health systems or physicians	

Health Care Spending Benchmarks

Health care spending benchmarks aim to limit annual health care spending growth by establishing a maximum limit, or “benchmark.” Benchmarks may examine overall spending or spending for specific hospitals or insurers. Of note, as of 2026 there is pending litigation against health care cost growth benchmarks in some states which may affect the status of these policies.

Authority to Enforce Health Care Spending Benchmarks

Some states grant oversight entities the authority to enforce health care spending benchmarks. In these states, if the benchmark is surpassed, the overseeing state entity will often collaborate with providers to curtail spending, and some states authorize the entity to mandate performance improvement plans or impose penalties. This section examines whether a state has established a benchmark, and if so, whether the state has statutory authority to enforce the benchmark.

Hospital or Primary Care Spending Oversight Entity

Health spending oversight entities monitor and track health care spending systematically, offering data and research support to ensure efficient resource use. While many states set population health priorities, few have established oversight entities with enforcement powers. This section examines whether a state has a health spending oversight entity reviewing primary care, hospital spending, or both.

All-Payer Claims Database

All-payer claims databases (APCDs) compile diverse health care data that may include health, dental, and pharmacy claims from private insurers, state employee health programs, Medicare, and Medicaid. In instances where a database includes only some of these payers, it is referred to as a multi-payer claims database. Typically created through legislation, APCDs are often subject to state oversight and regulation. However, some claims databases have been voluntarily developed by independent entities, limiting oversight.

Price Transparency Tool

A website that displays price information on healthcare services, allowing consumers to “shop” for the best price and budget for expected services. To be credited, the tool must show negotiated prices for various services and be accessible without fees, IRB approval, or legislative restrictions. Additionally, this section reviews whether a state requires prescription drug price data to be reported to a state entity and if a state has another form of price transparency regulation.

Prescription Drug Price Transparency Reporting Requirement

Prescription Drug Price Transparency Reporting Requirements enforce policies for drug manufacturers, insurers, and pharmacy benefit managers to report detailed information about how prescription drug prices are set and increased over time. They are set to promote accountability, reduce hidden costs, and give insight into rising drug costs.

Ownership Transparency

States, policymakers, and the public frequently have no clear picture of who actually owns and controls the providers delivering care to their residents. Requiring annual ownership reporting addresses this transparency gap. When states have accurate, up-to-date ownership data, they can identify consolidation trends before they become entrenched, enforce antitrust and corporate practice of medicine rules more effectively, and hold entities accountable when ownership changes lead to price increases or quality declines.



Cost Oversight Office or Commission

To address health care affordability concerns across state populations, some states have established Cost Oversight Offices or Commissions focused on analyzing drivers of high health care costs, working with stakeholders, and creating recommendations for administrative or regulatory solutions. These groups provide broad cost oversight of entire health care systems within a state, from hospitals to insurance practices.

Health Care Financing Taskforce

In an effort to assess health care spending, some states have launched Health Care Financing Taskforces and other entities to evaluate Medicaid financing mechanisms, evaluate Medicaid spending growth, and reduce duplicative spending and inefficiencies in Medicaid program administration while maintaining access to and quality in health care.

Consolidation Transaction Notification Required

Health care consolidation refers to health care entities (i.e. doctor's offices or hospitals) joining together under a common owner through a merger or acquisition. Some states require health care systems and/or providers to notify the state of consolidation transactions.

Authority to Modify or Reject Consolidation Transactions

During health care consolidation transactions, some states have the authority to approve, modify, or deny the transactions based on their own reviews.

Affordability Criteria Included in Transaction Review

When health care entities consolidate, some states require that affordability criteria like consumer affordability or price growth be considered in approval conditions, review criteria, or both.

Restricts All-or-Nothing Contract Provisions

Anti-competitive contracting is a pattern of contracting between health care providers and insurers where one party gains unfair advantages over potential competitors. States can enact regulations that limit dominant health systems from abusing their market power in ways that increase prices. For example, All-or-Nothing contract provisions are typically applied by health systems to require plans to contract with all providers in their system or none of them, even if those providers are low-value or high-cost.

Restricts Anti-Tiering or Anti-Steering Contract Provisions

These contract provisions require insurers to place certain providers in higher tiers regardless of cost or quality (anti-tiering) and restrict directing patients to higher value care from competitors (anti-steering).

Restricts Most Favored Nation Contract Provisions

In health care, Most-Favored Nation clauses are contract terms in which a health insurance company requires a provider or health system to guarantee that no other health plan will receive the same prices at a lower price. This restriction prevents providers or health systems from offering better pricing to competitors and can lead to higher overall prices when insurers and providers work together to maintain these rates.

Restricts Price Secrecy and Gag Clause Contract Provisions

Gag clauses are contractual provisions that prevent providers and insurers from disclosing prices, including negotiated rates, to patients, employers, or plan sponsors. These provisions can limit price transparency and make it harder for patients, self-funded employers, and policymakers to identify where health care markets are not functioning effectively. Congress passed the Consolidated Appropriations Act of 2020, which prohibits most gag clauses in health insurance contracts.

