Tennessee Strategies for
Medicaid Services and Immigrant Coverage

Medicaid Administration

States design their Medicaid programs using different administrative structures and oversight mechanisms. Approaches may include the use of managed care, medical loss ratio requirements, site-neutral payment policies, vendor partnerships for enrollment, and coordination with Medicare. This section assesses how states administer Medicaid to balance efficiency, oversight, and consumer protections. Strategies examined in this section include:

States Utilize Medicaid Managed Care

States Partner with Vendors for Medicaid Enrollment and/or Eligibility

Medicaid-Medicare Integration

Medicaid Covered-Services

State Medicaid programs vary in the range of services they cover beyond federal minimum requirements. Some states have expanded coverage to include fertility treatments, doula services, abortion care, gender -affirming services, hearing aids, vision care, and dental services. This section reviews the extent to which states provide enhanced benefits to improve access and health outcomes. Strategies examined in this section include:

Medicaid Coverage for Fertility Services

Medicaid Coverage for Doula Services

Medicaid Coverage for Abortion Care

Medicaid Coverage for Gender Affirming Care

Medicaid Coverage for Hearing Aids

Medicaid Coverage for Eye Exams and Glasses

Medicaid Coverage for Dental Services

Medicaid Eligibility

Eligibility rules determine who can access Medicaid coverage and the scope of their benefits. States can expand eligibility through Medicaid expansion, extend postpartum coverage, provide continuous eligibility, and adjust asset and income rules for specific populations. Some states also provide coverage to individuals reentering the community after incarceration. This section examines how states structure Medicaid eligibility to promote access and continuity of care. Strategies examined in this section include:

- Medicaid Expansion
- Retroactive Medicaid
- Continuous Eligibility for Adults Enrolled in Medicaid
- 12-Month Postpartum Coverage
- Medicaid Coverage for Re-Entry Populations
- Expanded Asset Limits for Adults Enrolled in a Medicaid Aged, Blind, or Disabled Program
- Life Insurance Exemptions for Eligibility in Medicaid for Aged, Blind and Disabled Program
- Retirement Account Exemptions for Eligibility in Medicaid for Aged, Blind and Disabled Program

Immigrant Coverage

States may extend coverage to immigrants who are otherwise excluded from federal programs, such as undocumented children or adults. Additional policies include state-funded options for prenatal, postpartum, or child health coverage, as well as coverage for lawfully present immigrants without a five-year waiting period. This section evaluates state actions to close coverage gaps for immigrant populations. Strategies examined in this section include:

- Coverage Options for Pregnant Immigrants (FCEP and Postpartum Coverage)
- Coverage for Immigrant Children without a Five-Year Bar
- State-Funded Coverage Options for Undocumented Children
- State-Funded Coverage Options for Undocumented Adults

Medicaid Services and Immigrant Coverage

Medicaid Administration

Policy	Status as of June 2025	Summary
Medicaid Managed Care (MCO)	State partners with MCOs to operate their Medicaid program	Except for recipients enrolled in the Program of All-Inclusive Care for the Elderly and those only receiving assistance with Medicare cost sharing, all Medicaid recipients are enrolled in an MCO.
Medicaid Vendor — Eligibility and Enrollment	State contracts with a vendor for Medicaid enrollment or eligibility	
Integrated Medicaid-Medicare	State integrates Medicare-Medicaid to coordinate care for the dually eligible population	Tennessee has either or a combination of both highly integrated or fully integrated dual eligible special needs programs (HIDE/FIDE), as well as program of all-inclusive care for the elderly (PACE).

State Has Active Policy or Program | Policy or Program Partially Implemented | State Does Not Have an Active Policy or Program | * No Source, or Limited Information Found

Medicaid Services and Immigrant Coverage

Medicaid Covered Services

Policy	Status as of June 2025	Summary
Medicaid Coverage for Fertility Services	⊗ State Medicaid program does not cover infertility treatments or fertility preservation services	
Medicaid Coverage for Doula Services	⊗ The state Medicaid program does not reimburse doula services	
Medicaid Coverage for Abortion Care	⊗ State Medicaid program does not cover abortion care in their benefits package	
Medicaid Coverage for Transition-Related Care	⊗ State Medicaid program explicitly excludes coverage of transition-related care for adults	
Medicaid Coverage for Hearing Aids	⊗ State Medicaid program does not cover hearing aids for adults	
Medicaid Coverage for Eye Exams and Glasses	⊗ State Medicaid program offers no coverage for either eye exams or eyeglasses for adults	Tennessee Medicaid only covers exams for managing abnormal conditions, diseases, and disorders of the eye. One pair of cataract glasses or lenses are covered only after cataract surgery.
Medicaid Coverage for Dental Services	● State Medicaid program covers preventive and diagnostic dental services, extractions, dentures, root canals, fillings, and crowns for adults	

● State Has Active Policy or Program ◉ Policy or Program Partially Implemented ⊗ State Does Not Have an Active Policy or Program ✱ No Source, or Limited Information Found

Medicaid Services and Immigrant Coverage

Medicaid Eligibility

Policy	Status as of June 2025	Summary
Medicaid Expansion	⊗ State has not expanded Medicaid eligibility to 138% of the federal poverty level (FPL)	.
Retroactive Medicaid	◉ State retroactively extends Medicaid benefits less than 90 days prior to application date or only for select enrollees (see notes)	Three months of retroactive Medicaid coverage is only available to pregnant women and children.
Adult Medicaid Continuous Eligibility	⊗ State has not authorized 12-month continuous eligibility for non-pregnant adult Medicaid enrollees*	
12-Month Postpartum Coverage	● State has authorized 12-month postpartum Medicaid coverage	
Medicaid Available to People who are Incarcerated	⊗ State has not authorized Medicaid coverage for justice-involved individuals while they are in a correctional setting*	
Medicaid Aged, Blind and Disabled (ABD) Asset Limits	⊗ State has not expanded the asset limit for Medicaid for the Elderly and Disabled eligibility beyond $2,000 for an individual applicant and $3,000 for joint applicants	
Medicaid Aged, Blind and Disabled (ABD) Life Insurance Exemption	⊗ Life insurance exemption limits do not exceed $1,500	
Medicaid Aged, Blind and Disabled (ABD) Retirement Account Exemptions	⊗ State does not exempt retirement savings from Medicaid eligibility determinations	

● State Has Active Policy or Program ◉ Policy or Program Partially Implemented ⊗ State Does Not Have an Active Policy or Program * No Source, or Limited Information Found

Medicaid Services and Immigrant Coverage

Immigrant Coverage

Policy	Status as of June 2025	Summary
From Conception to End of Pregnancy (FCEP)	Covers pregnancy-related services through the CHIP From-Conception-to-End-of-Pregnancy (FCEP) Option, but does not include post-partum coverage	
Immigrant Children without a Five-Year Bar	State does not offer coverage for lawfully residing immigrant children without a five-year bar	
Pregnant Immigrants without a Five-Year Bar	Does not offer coverage for lawfully residing pregnant immigrants without a five-year bar	
State-Funded Coverage for Children Regardless of Citizenship Status	Does not offer coverage for children regardless of immigration status	
State-Funded Coverage for Adults Regardless of Citizenship Status	Does not offer coverage for adults regardless of immigration status	

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